Blue skies and clean lungs post pandemic: Agenda for new normal





City enveloped in smog, back to pre-CNG levels



'सांसों' पर स्मॉग की 'स्याह' परतें

Updated on: Thu, 15 Nov 2012 02:00 AM (IST)



Neha Lalchandani TNN

New Delhi: Delhi's air pollution has reached alarming levels. For proof, just look out of the window. The grey-white 'haze' that has been covering the city since October 28, say experts, is actually smog that is linked to the rapid rise in



Nov 22, 2012

Delhi winter smog is not an act of God During the first week of November, Delhi went under a thick blanket of Smog. The breeze or ivovernoer, wern went under a thick planker or and calm washing stopped, and the skies turned grey and dank, Cool and calm weather led to fumes settling close to the ground, people held

masks, scarves or handkerchiefs to the The resultant outcovirs a nothing no...

►High pollution, P 6

tro

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Smog leaves Delhi gasping for breath

Wa TNN | Nov 3, 2012, 01.33 AM IST

Doisonous gases , Not co- air quarry, the judiciary

ubbornly insisting that this was

Punjab This triggered a blatne game: Who is

Disadvantage Delhi: Smog here to stay

Darpan Singh, Hindustan Times Email to Author New Delhi, November 08, 2012 🗵 email 🛱 print 0 Comments If Like ₩ Tweet < 0

The Centre for Science and Environment (CSE), in its latest report, has delivere The smog is here to stay. It has also warned that Delhi is in the grip of a multi-p

Should we Leave Delhi?

Blue sky: Surreal?





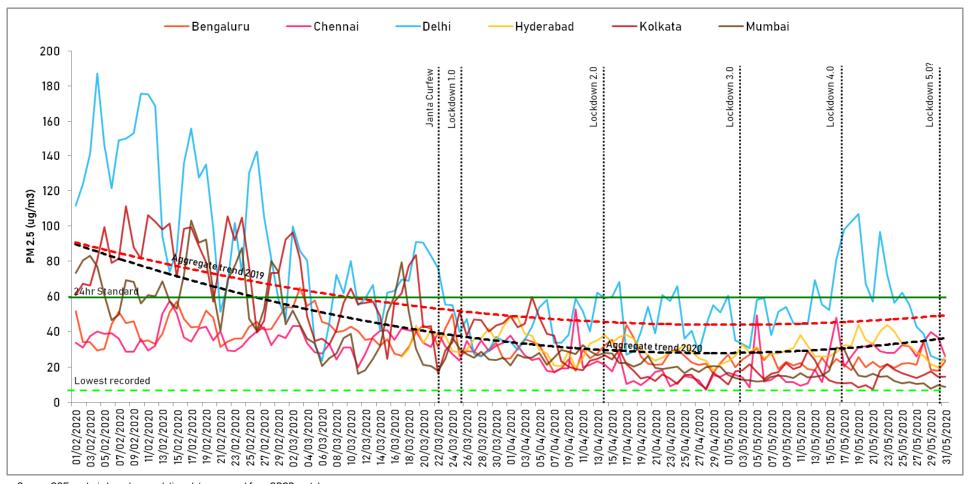


The big drop

PM2.5 levels in six mega cities

45-88% drop across six mega cities; But 2-6 times increase during lockdown 4





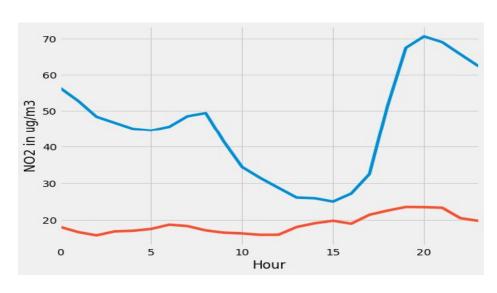
Source: CSE analysis based on rreal time data accessed from CPCB portal

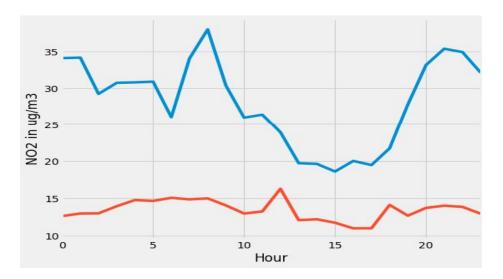
Flattening of curve



NO2: Daily peak pollution flattens in Delhi NCR







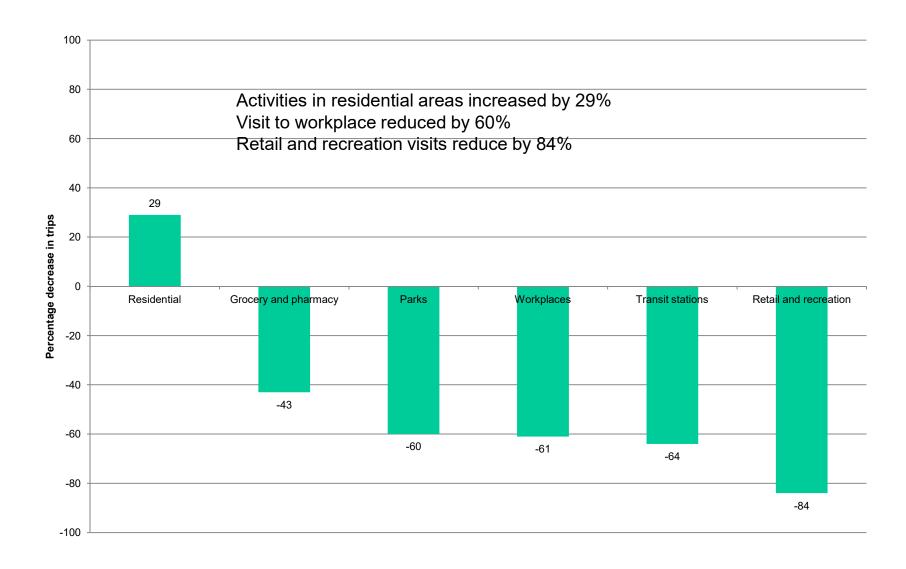
Delhi (March 16-21 vs March 30-April 3)

Gurugram (March 16-21 vs March 30-April 3)

Source: CSE analysis based on data available on CPCB online portal

Lockdown phase: Change in activity pattern in India





Global challenge: Air pollution and COVID 19 connect



Evidence from round the world:

China – Impact of pandemic higher in polluted regions

US, Europe: Doubling in mortality for the most exposed province.

Harvard study 2020: People in areas with high-particulate pollution are 8% more likely to die from COVID

European Parliament Report, **2020**: Patients suffering from cardio vascular diseases at increased risk of mortality from COVID-19.

India

World Bank Feb 2021: 1% increase in long-term exposure to PM2.5 leads to an increase in COVID-19 deaths by 5.7% point, and COVID-19 fatality rate by 0.027% point. Underlying health conditions such as respiratory illness due to air pollution increase risk.

COVID-19 deaths could have been avoided if exposures were lower.₇ Age, pre-existing medical conditions and exposure matter

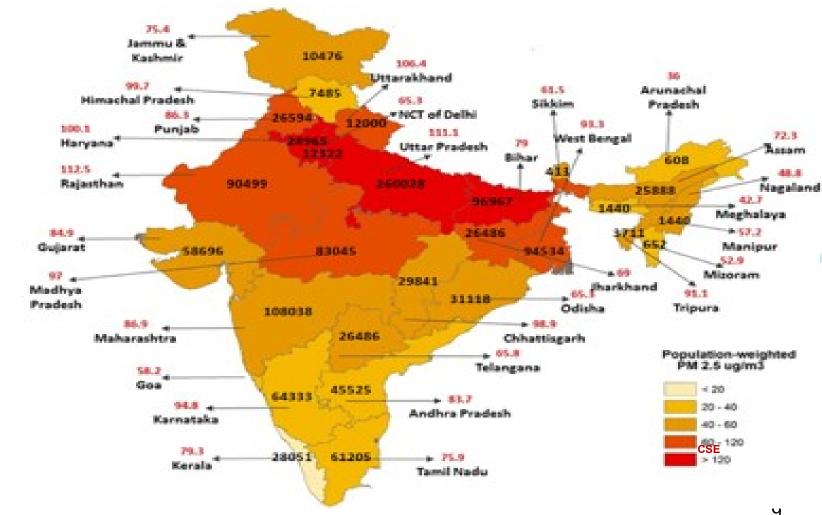
The new guidelines from the WHO – raising the bar for clean air



- Even before we could meet our air quality standards, the WHO has significantly tightened the guidelines for air pollutants
- Asks for near elimination of particulate pollution
- Guidelines for all pollutants made stricter
- Rationale and guiding principle mounting health evidence suggest that air pollution can cause harm at much lower levels than previously thought.

High health risk: quite uniformly distributed







Health emergency

- High number of deaths: 1.24 million premature deaths; India has disproportionately high burden of chronic respiratory diseases. (A 2018 Lancet report); 98% breathing unsafe air that exceed WHO guidelines (WHO 2017)
- Children among most vulnerable: India records highest premature deaths of children under five years due to toxic air. (WHO 2017)
- Children in polluted environment growing up with smaller lungs (Journal of Pediatrics 2017)
- Household air pollution strongly implicated: Outdoor air pollution caused 6.4% of India's total life years lost due to illness and premature deaths and 4.8% due to household pollution. (2017: IHME-ICMR-PHFI study). Household pollution needs addressing (K Smith et al 2019)

CSE

• Air pollution linked with new genre of diseases; PM2.5 linked diabetes high in India (600,000 premature deaths). (The Lancet Planetary Health 2018)

Delhi lungs







How do we sustain air quality gains during new normal?

National Clean Air Programme



Air pollution reduction target of 20-30%

122 cities - Several questions.....

- Compliance, monitoring and accountability framework for implementation of clean air plans
- How will this work within the federal system?
- How to enable higher level of ambition at state/city level?
- Need regional framework
- Funding strategy for action plan NCAP on mission mode?
- Benchmark for effectiveness of clean air action plans
- Household pollution excluded

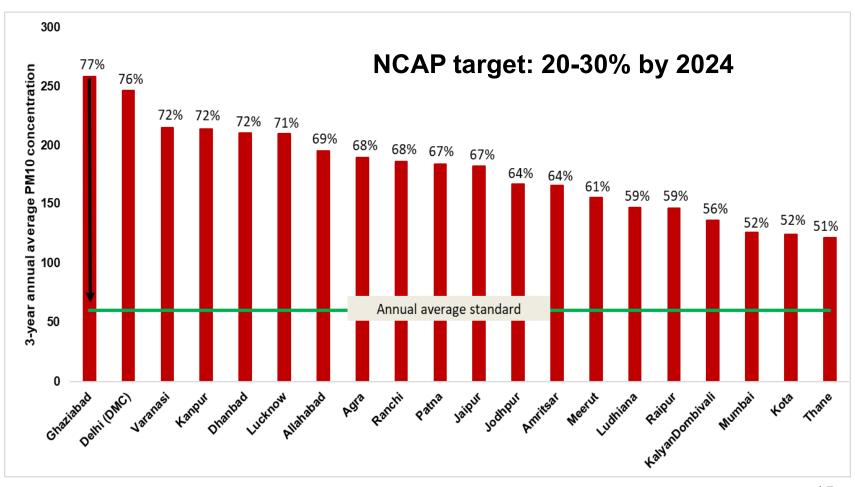


New funding programme under the recommendations of the 15th Finance Commission

- Rs 4,400 crore for Urban Local Bodies and State Pollution Control Board in cities with more than a million population
- Target of 5% annual reduction in particulate pollution over five years
- Need detailed indicators and benchmarks for the spending to make this performance based
- Cities struggling to develop effective strategies







Multi-sector clean air action plans in non-attainment cities



- Air quality monitoring and management
- Vehicles and transportation
- Industry
- Power plants
- Waste management (all streams of waste solid waste, construction and demolition waste, plastic waste etc)
- Solid fuels for cooking (households, open eateries, resturaunts etc)
- DG Sets
- Road dust
- Greening
- Mining as applicable



What it takes to bend the pollution curve?

Lessons from Delhi

Third generation action



First generation: Action for urgent relief – Address gross polluters - CNG, shifting of industry, old vehicle phase out

Second generation: New generation policies and standards – Emissions standards for vehicles and power plants, Regulations for waste (C&D and MSW); NUTP, TOD, NHS, clean energy access etc. Changing governance principles

Third generation: Need implementation, enforcement, compliance framework, institutional capacity, design rich solutions.... for transformative changes at a scale across sectors

More decentralised local and regional action





Graded Response Action Plan – January 12, 2017

Comprehensive Clean Air Action Plan – June 2018

What has Delhi done already?



Vehicles

- Implemented BSIV in 2010 and BSVI in 2020
- Public transport and local commercial vehicles on CNG
- Phased out 10 year old diesel and 15 year old petrol vehicles
- Ten year old truck cannot enter Delhi, all truck pay environment compensation charge to enter Delhi, RFID system for electronic monitoring and cashless payments. Real time tracking of truck entry
- Environment Pollution Charge on all big diesel cars and SUVs

Industry and power plants

- Expanson of natural gas in industrial sector
- Approved fuel list notified bans use of coal, petcoke, furnace oil etc
- All coal based power plants closed

Transportation

- Parking rules notified as a vehicle restraint measure
- Multi-modal integration of 70 metro stations
- Metro system and push for augmented bus number and service

Expansion of household LPG

Desperate measures during winter



October 12, 2018 to March 15, 2019 - Very Poor category action implemented

- Badarpur coal power plant closed (Now permanently)
- Diesel generator sets not allowed
- Industrial units on coal and biomass shut; Brick kilns shut

November 1-12, 2018

Ban on construction activities, hot mix plants and stone crushers

November 4-12, 2018

Industries using coal and biomass as fuel shut

November 8-12, 2018

Truck entry ban

December 24-26: Emergency action

- Industries closed in hotspots
- Construction ban
- Enforcement on waste burning and construction (enforcement challenges)

January 4-5, 2019

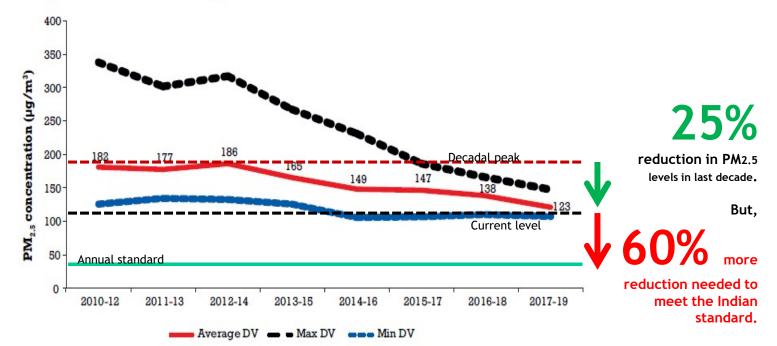
Truck entry ban

Delhi's long term trend





Graph 2: Trends in $PM_{2.5}$ concentrations in the five oldest stations



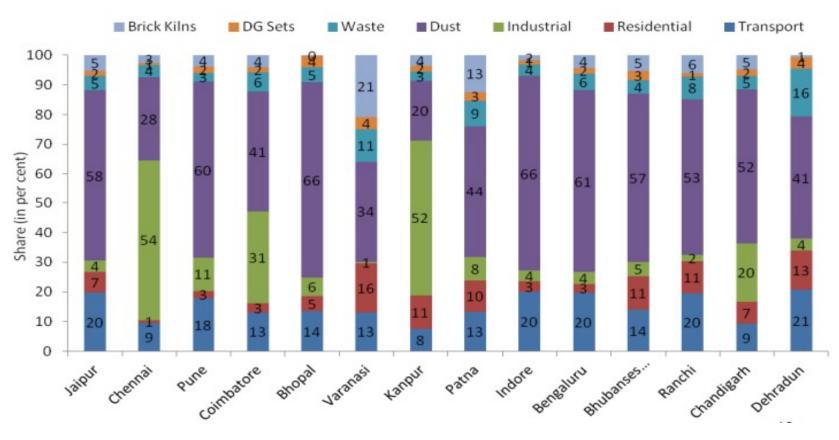
Source: CSE analysis of CPCB real-time PM_{zs} data using the USEPA method



Sources of pollution and action to take

Understanding pollution sources: Need sectoral approach and deep cuts





Source: Urban Emissions, 2017, http://www.urbanemissions.info/wp-content/uploads/apna/frontpage/index.html



Understanding dust pollution

- Geographical disadvantage loose soil and high wind effect in Indo-Gangetic Plain –
- Dry winters/summers add to the problem
- Road dust carrier of toxins from combustion sources
- Only road sweeping will not help
- Address mismanaged urban construction and roads
- Urban greening agenda



Comprehensive Air Action Plan for Air Pollution Control (CAP) for Delhi-NCR Notice issued under section 3 and section 5 of the Environment Protection (EP) Act 1986 in 2018.

From sectoral issue based approach to multi-sector strategy

Need massive transition



Transition to clean fuels and technology

Massive mobility transition

Paradigm shift in waste management

Need scale and effectiveness

Need accountability

Awareness and advocacy to deepen understanding and build support for solutions

Industry Action in Delhi-NCR

Delhi

- Big industries shifted
- Expansion of natural gas supply to industries.
- Most registered industries in NCT switched to cleaner fuel
- Notified approved fuel list bans dirty fuels including coal

NCR region

- Ban on petcoke and furnace oil in four states
- SOx and NOx emissions standards for industries
- Ban on import of petcoke
- Direction to industries to switch to PNG in NCR
- Problem of small boilers

Coal dominates industrial fuels: 1.41 million tonnes of coal is consumed annually in the six districts









Switch from coal to cleaner fuels -- only option for smaller units

Natural gas pricing –dirty coal is under GST so tax is lower and industries get credit; under OGL – so can be imported.

But gas is heavily taxed – over 40% tax; bring under GST like coal

Encourage but monitor use of agro-residue as an intermediary fuel

Develop roadmap for centralized steam boilers

Industrial solid waste management

Control fugitive emissions from industries and industrial area

Ensure smart monitoring in large industries – strengthen CEMS regime

Delhi shuts all coal power plants





- All coal power plants shut -- 2mt/y+ coal use stopped
- Bawana Moved to natural gas
- Fly ash remedial measures started in Badarpur

NCR: Burns 35+mt coal/year



- Within 300km radius of Delhi 11 TPPs of 13.5 GW (5 in Haryana, 4 in Punjab and 2 in Uttar Pradesh)
- Old capacity retired (commissioned before 1990) Retired (1,720 MW); other plants to be reviewed/closed or modified
- 2019 deadline for new standards not met
- Current status:
 - 2 complying with SO₂ norms, 3 work-in-progress most likely to comply, rest lagging behind
 - 7 plants report compliance with NO_x norms, rest in the process of awarding tenders
 - All stations complying with PM norms

Power plants: Next steps



Ensure implementation of 2015 standards as per deadline of 2022 – But deadline delayed

Penalty lower than cost of compliance

Do this through incentive for first-run plants

CSE research finds that Delhi has closed its 'dirty' power plants, but it buys power from the 'dirtiest plants' across the country

Trash and biomass burning





Improper management of landfills and frequent fire. Municipal Waste (mis) Management and urban poverty

Legal ban on trash burning does not work – link it with waste management

Delhi has adopted bye laws or solid waste management

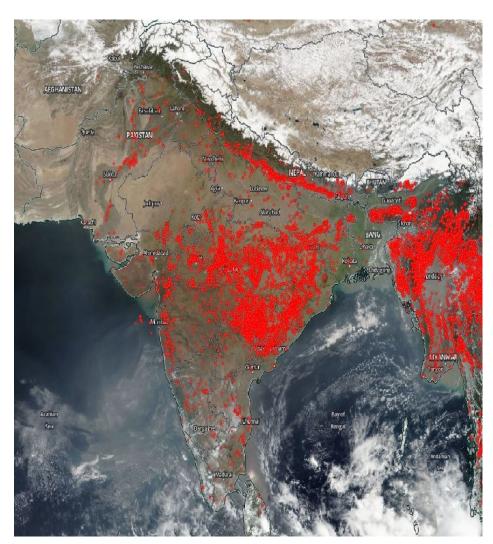
Need accountability for decentralised management, segregation

Charge and penalty

Management of landfill sites and methane extraction

Crop residue burning





In-situ and ex-situ projects

Small and marginal farmers should be allowed free rent and use of machines

Custom Hiring Centers should use the APP developed for this purpose

Need public awareness about the machines and the option for stubble management

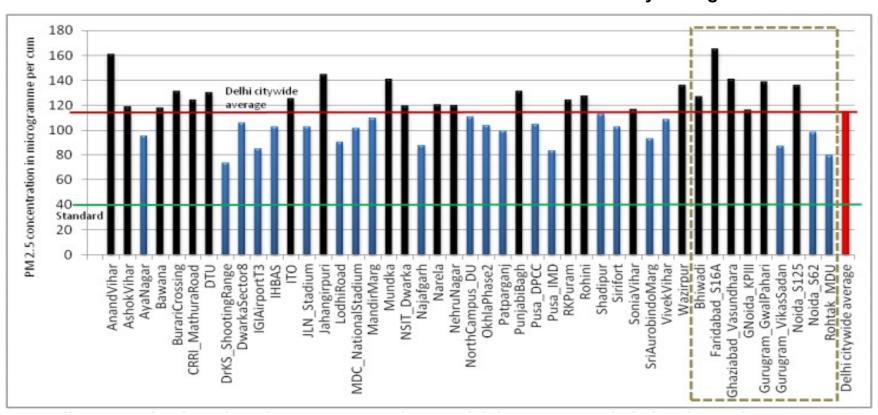
Ex-situ projects should be advanced; Crop diversification





PM2.5 concentration in all locations of Delhi NCR in 2018

Stations in black are those that are above the Delhi city average



Note: All stations that have less than 60 per cent data availability are not included in the analysis Source: CSE analysis based on real-time data from CPCB on-line portal



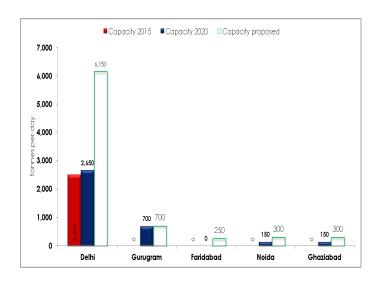


- DPCC, HPCB, UPPCB, RPCB have made plans for individual hot spots;
 identified sources of pollution; agencies responsible
- Key sources across hotspot:
- A. Fugitive dust emissions from empty lands; roads etc
- B. Industrial stack pollution
- C. Garbage burning; plastic and dumping of C&D waste
- Plans require on-ground implementation
- Implementation needs to be secured year-after-year and structural responses found
- Roads must be fixed; greened
- Solid waste; particularly industrial waste must be managed/recycled
- Illegal fuel usage must be checked; enforced on ground

Construction and demolition waste



- •BIS recognised recycled C&D waste as substitute for natural aggregate in concrete mix.
- •Delhi an NCR C&D Rules for handling, collecting, processing and reutilization
- •Delhi increased recycling capacity 5-folds since 2010. Doubling now
- •Gurugram, Ghaziabad, and Noida have recycling facilities and expanding
- •Adopted mandatory utilization of recycled waste in government projects.
- •EPCA issued checklist for active construction sites dust control



Source: CSE analysis



C&D waste: Next steps

- •Effective monitoring of transportation and zero tolerance toward littering or illegal dumping of C&D waste.
- Incorporate informal sector
- Regulate demolition services to reduce waste generation.
- Expand recycling facility to cover non-concrete and non-brick component of C&D waste.
- Reduce GST on recycled material
- Other NCR towns yet to develop and adopt recommended C&D waste management policies.



Action on vehicles and transport

Vehicles: Action taken



Vehicles and fuel standards

- BSVI fuel (10ppm sulphur) in 2018 and BSVI standards in 2020
- Public transport and local commercial vehicles on CNG

Trucks

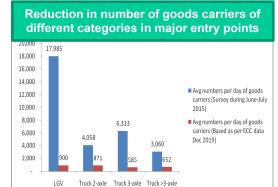
- Ban on non-destined trucks; Eastern and western expressway (SC orders of 6.12, 2001, 11.2.2005, 11.3.2005 and 1.8.2005)
- Environment Compensation Charge imposed on each truck entry –
 Dedicated fund created for pollution mitigation (SC order Oct 9, 2015)
- Entry of ten year old truck banned (SC order Dec 16, 2015)
- RFID system for electronic monitoring & cashless payment linked to VAHAN (SC order August 22, 2016)
- Weigh in motion bridges to check truck overloading

Diesel cars

• Environment Pollution Charge on big diesel cars with 2,000 cc engines (SC directive 2016); SC upholds NGT ban on 10 year old diesel cars

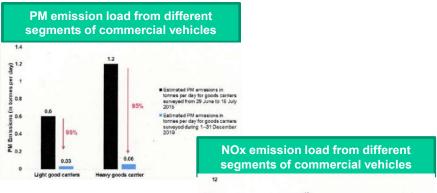
Impact on truck pollution



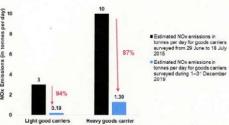


Source: CSE study based on commissioned survey June-July 2015 and SDMC data of Dec2019-1st Jan2020

- -- 95% cut in particulate load from trucks entering from 13 locations, compared to 2015.
- -- 94% drop in NOx loads from light-heavy duty vehicles entering from 13 locations.



Source: 2018, SAFAR study and 2015, Status of Pollution Generated from Road Transport in Six Mega Cities, CPCB and data collected from the survey



Vehicles: Action taken



On-road emissions

- Audit of PUC centres, 2017: Led to linking of insurance with PUC certificate; notification of new PUC norms for BS VI vehicles
- SC approved use of hologram-based colour coded stickers based on fuel type. (August 2018)
- Remote sensing pilot program for fleet screening to identify highly polluting vehicles on road. MoRTH framing rules
- Centralised inspection and maintenance centre in Jhuljhuli

PUC – challenges of on-road emissions management







2016-17 audit in Delhi NCR

Testing with no working knowledge

Non functional equipment

Fake software





Flyby night illegal centres

Advancing zero to remote sensing Kolkata has pioneered this







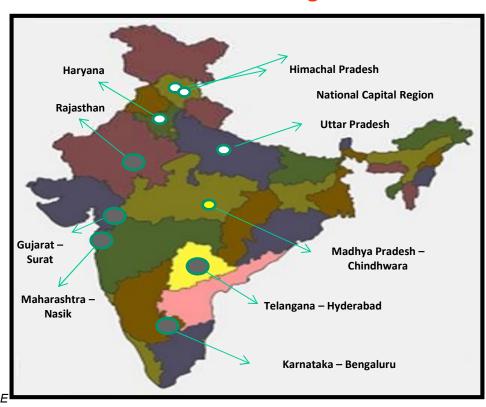
Delhi: ICAT pilot; MORTH-ARAI to develop guidelines To develop threshold limit to pull out gross polluters How to use this for compliance

44

Centralised inspection test centres



10 Model I&C Test Centers being established..



- Centers to be facilitated by ARAI
- Centers to be facilitated by iCAT
- Center to be facilitated by SIAM

This is not scalable: Leverage them strategically; Need other supportive measures for basic screening

Source: ARAI

Prevent cheating and tampering





Tube blocked

EGR tampering

External zapping device

External black box plugged behind EOBD socket

Mechanical tampering

- Physical change in engine compartment
- blocking gas tube with a baffle
- sealing hose to the vacuum actuator



DPF removed

- •Missing part or visible alteration (e. g. welding seam) of exhaust pipe
- •Soot in exhaust of a Euro 5/6 vehicle, may indicate DPF removal (an indication, no proof for manipulation)

DPF gutted

Soot in exhaust of a vehicle, may indicate DPF removal

Electric vehicles - uncertain targets



- Policy intent: Ministerial announcements -- 30@30
- **NITI Aayog 2019:** 70% electrification of all commercial cars, 30% of private cars, 40% of buses, and 80% 2/3 -wheelers by 2030.
- Not backed by any regulatory mandate and long-term policy roadmap
- Automotive industry's voluntary targets (SIAM 2019): All new vehicle sales for intra-city public transport fleets to be electric by 2030; 40% of new vehicle sales to be electric by 2030. All new vehicle sales to be electric by 2047.
- State level target: Eg Delhi 25%electrification by 2024; Others too

But against the minimum target of 30@30



Currently.... (According to the VAHAN data base):

E2Ws: 0.15% of market share

Private electric four-wheelers: 0.02%

• Electric buses: 0.16%

Electric goods vehicles: 0.1%

- Original target of National Electric Mobility Mission Plan of 2013: 60–70 lakh electric vehicles by 2020
- 2012-2021: India registered 6.3 lakh E-vehicles (4.9 lakh e-rickshaws).
- 2012–2019: EV numbers an average CAGR of 45% from very tiny stock.
- Need to maintain minimum average CAGR of 46% going forward.
 Challenging for high volume sales.

Vehicles: Next steps



- Scale up electric vehicle programme Batterypower vehicles (e-vehicles) – Link this with economic stimulus
- Priority segments which travel highest autorickshaw; taxi and bus
- Advance on-road emissions monitoring remote sensing in Delhi and big NCR towns
- Need zero emissions mandate electric mobility



Need clean vehicles but also less vehicles on road Transportation and vehicle restraint strategies

Cities are losing the battle of car bulge....





Cars occupy more road space, carry fewer people, pollute more, guzzle more fuel.

They edge out public transport users, pedestrians, bicycles, cycle rickshaws ..

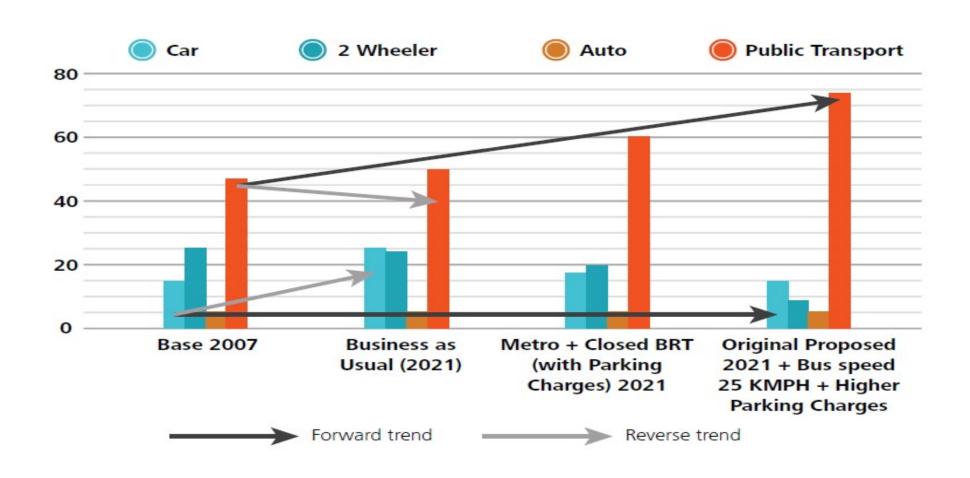
Clean air action plans mandating transport reforms



- Augment bus numbers and service, modernise bus fleet
- Implement the full range of ITS integration within the city bus system –
 ETVMs, Smart Card, GPS tracking and central monitoring, PIS
- Implement a fare policy for the city/ capital region to reduce journey cost by not penalising interchanges
- Physical integration of modes
- Organise para transit
- Implement urban street design guidelines to prioritise design for public transport access, walking and cycling infrastructure
- Design safe and universal access
- Implement zonal plans for NMT network
- High street density with well designed pavements and cycling facilities
 & adequate protection for pedestrians and cyclists
- Adopt compact urban form code to create high density, mixed use, mixed income development; accessible streets to reduce distances



Delhi Decongestion Report: How to achieve target and scale?

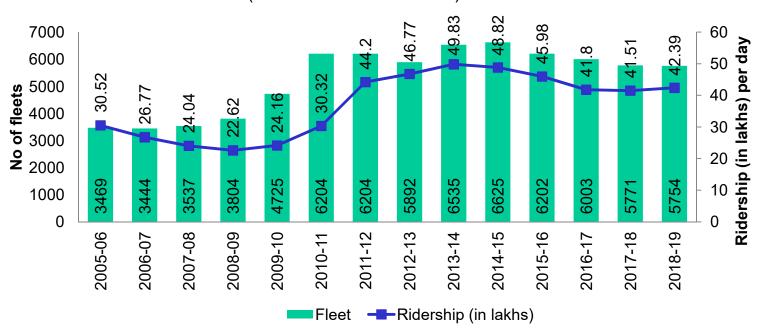


Buses: Slowest to improve



Trend in Delhi's bus number and ridership

(DTC and cluster services)



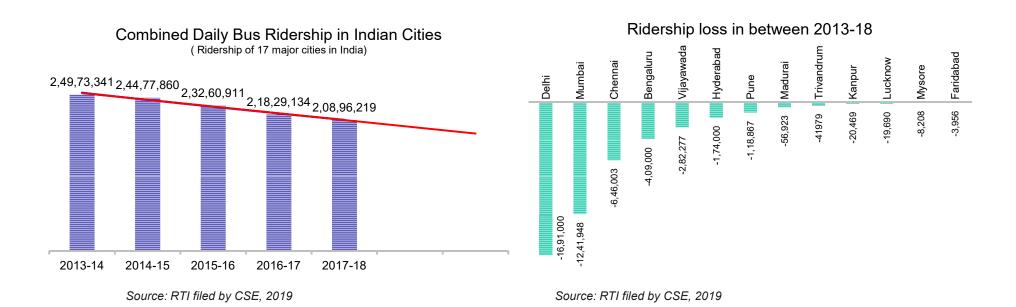
Source: DTC operational statistic 2016; Economic survey of Delhi 2018-19

In 2019-20, Delhi has added 733 buses

How do we build scale?



Bus ridership and fleet declining in major cities of India



Between 2013 - 18, 12 cities have lost combined ridership of 40.8 lakhs NTDPC report: Passenger traffic will grow by 15-16 times over a economic growth of 7-9% per annually; India needs to invest 8-10% of GDP in transport infrastructure

Impact of lockdown on bus transport in India: Need green recovery

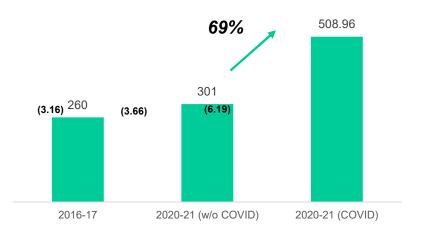


Impact of COVID-19 lock down on total cost and traffic revenue compared to Normal operations (in INR Billion)-2020-21



^{*} Estimated for period from March 2020 to February 2021 considering regular operations from May 2020 Source: GIZ

Impact of COVID-19 lock down on Annual VGF requirement* (In INR Billion) in 2020 values- 2020-21



When the cost reduced by 4%, the traffic revenue reduced by 48%.

This created a 69% increase in the annual VGF requirement of bus transport agencies in India





-- Major share of transport sector investment in car centric infrastructure

-- Engineering changes once made cannot be reversed easily... It permanently decides our travel choices



SE

Delhi: Wrong road design and unsafe crossing compromise public transport suage





Source: Delhi Traffic Police

Need walkability and commuter safety audits



Pay attention to access and multi-modal integration



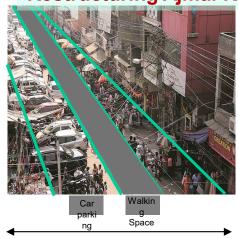




Change is possible



Restructuring Ajmal Khan road





22 streets in Delhi identified for pedestrianisation

Restructuring Chandni Chowk





Cities have natural pedestrian precincts

Leverage this to make pedestrian zones.





Rediscovering walking and cycling

Rapid increase in demand for contact free active transportation – walking and cycling

- City bike count increased by 74% to 470% (Melbourne, New York, Philadelphia, Chicago, Shenzhen, Edinburgh, Glasgow, Manchester, and Wuhan).
- Increased use and sale of bicycle (UK, European countries, and the US).
- Pop up temporary bike lanes -- repurposing traffic space
- Big investment planned to create bike lanes (Australia, California, France, etc); --- New York - ambitious plan to reconfigure road space for walking and cycling; -- Mayor plan to fast track change by transforming streets with wider footpaths, pedestrianisation of streets and reclaim parking spaces
- Cities banning parking in front of shops to increase standing queue space for customers.... And more



Pop up bike lanes



Parking policy: losing the plot





CSE











Delhi

- Notification of Delhi Maintenance and Management of Parking Places rules and Guidelines, Sept 2019
- 3 Pilot parking Area management plans (Lajpat Nagar III residential area, Kamala Nagar and Krishna Nagar mixed use commercial areas. (SC order and EPCA report)

Delhi-NCR: Next steps

SC order 10.08.2020

- City-wide implementation of 'Delhi Maintenance and Management of Parking Rules, 2019, in Delhi.
- Expand this strategy to rest of NCR
- EPCA report 114, 19 August 2020, provides guidance to NCR

Parking policy: A clean air tool



Parking Rules notified

It is an area level plan to be prepared local body

Demarcates all types of legal parking spaces for all modes in an area

- On-street, off-street and multi-level parking facilities and there integrated management
 - Vending zones
 - Multi-modal integration facilities
 - Green open spaces along with the allied traffic
 - Pedestrian / NMT circulation plans
 - No parking in green areas, near intersection, near bus stands etc

Penalise illegal parking

Introduce variable parking pricing

Promote shared, priced and public parking

Parking revenue for local area development

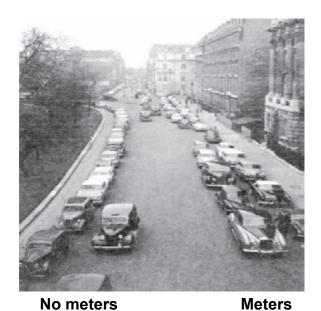
IT based parking area management and reform

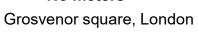
of contractual agreement



Effectively priced parking can make a difference











Prices quadrupled

Source: TRL in ITDP (2011): Europe's Parking U-Turn

Need compact and mixed use development





TOD Building typology

Kolkata: -- Roof of retail used as public space for residents.

- -- Zero Setbacks.
- -- Mixed Use (Commercial/ Civic/ Residential within same block)
- -- Privacy of residents ensured.
- -- Retail facing the street with homes overlooking, keeps pedestrians (women) safe



Where do you feel safe to walk?



Lonely unsafe car centric streets



Leverage environmental assets: Storm water drains as ecomobility network







Next steps

- Scale up bus fleet and service
- Metro and multi-modal integration and last mile services
- Walking and cycling infrastructure
- Parking policy as a restraint measure
- Organize IPT services with proper routes, fare structures, dedicated pick-up and drop off locations etc

Agenda for clean air



Mobility transition

- Public transport strategy
- Vehicle restraint measures parking policy

Clean energy transition

- Ban coal in NCR Delhi has done this
- Shift to natural gas and electricity for all energy needs
- Ensure implementation of 2015 TPP standards

Need circular economy

Address hotspots – solid waste, C&D waste, industrial waste, plastics

Clean energy access – 100% LPG in households and eateries

Cities are moving away from car centric infrastructure ... let us not repeat the mistake







Before

After

Seoul's Cheonggyecheon restoration project

Cities that have destroyed roadways



San Francisco

Milwaukee

New York

Portland

Toronto

Seoul







Dutch Minister visits the queen

Source: GIZ





Thank You

