Look to NEW Transit Metropolises



Paul Barter

http://www.reinventingtransport.org
http://www.reinventingparking.org

Seoul

Summary

Old Transit Cities, Traffic Saturated Cities and New Transit Cities

When did New Transit Metropolises get their mass transit systems?

What actions took New Transit Cities from traffic saturation to transit-orientation?

Paul Barter, Reinventing Transport

OLD TRANSIT CITIES, TRAFFIC SATURATED CITIES AND NEW TRANSIT CITIES

OLD Transit Cities

Tokyo, Osaka, Paris and London for example

Had large trafficimmune mass transit systems BEFORE mass motorization started



Tokyo

OLD Transit Cities

Public transport kept a crucial central role despite rise of cars

Often after a political struggle

Useful lessons but not always relevant for India's cities?



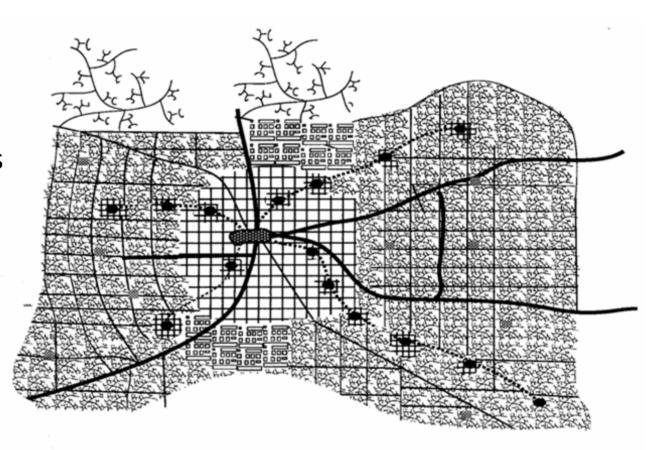
Paris 'mobilien' bus priority system. Photo from http://www.streetsblog.org/2006/08/11/traffic-continues-to-disappear-in-paris/

Former Old Transit Cities

Many large cities in the West

Transit-oriented cores but now car-oriented over wide area

Struggles in many to reduce cardependence and regain a liveable core



- High Density Commercial Use Core
- Commercial, Retail and Industrial Land Use separated and dispersed throughout metropolitan area
- Long distance origin and destination patterns highly dispersed throughout the metropolitan area

Traffic Saturated Cities

Most large Southeast Asian cities, most large Latin American cities many large Chinese cities, India's Metros and 2nd Tier Cities!



Lacked mass transit that was traffic-immune at start of:

- -economic surge
- -big urban expansions and
- -(potential) mass motorization



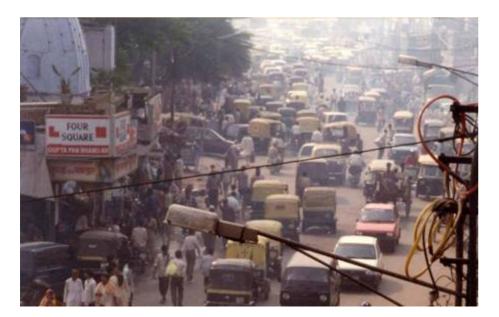
Traffic Saturated Cities

Bangkok

Vehicle flood creates congestion and harms alternatives creating vicious cycles that escalate quickly in large, dense cities without mass transit



Image Source: GIZ-SUTP





Traffic Saturated Cities

Early responses to traffic saturation crises?

Many attempt initially to accommodate cars:

- Road capacity focus
- Planning for dispersal and capped densities
- Car-oriented planning norms
 (including street widths, setbacks, parking norms, etc.)

Kuala Lumpur

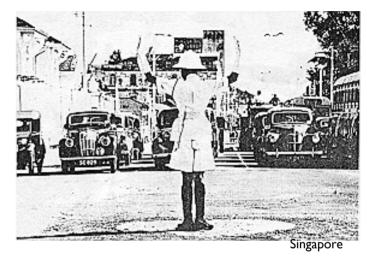


NEW Transit Cities

Also little or no traffic-immune mass transit at start of this pivotal era but reacted differently

Includes Singapore, Hong Kong Seoul, Taipei, Shanghai Curitiba, Bogotá

Also includes some moderately transit-oriented cities in Europe (such as Munich, Stockholm and others)



Archives and Oral History Department Singapore



Singapore

NEW Transit Cities

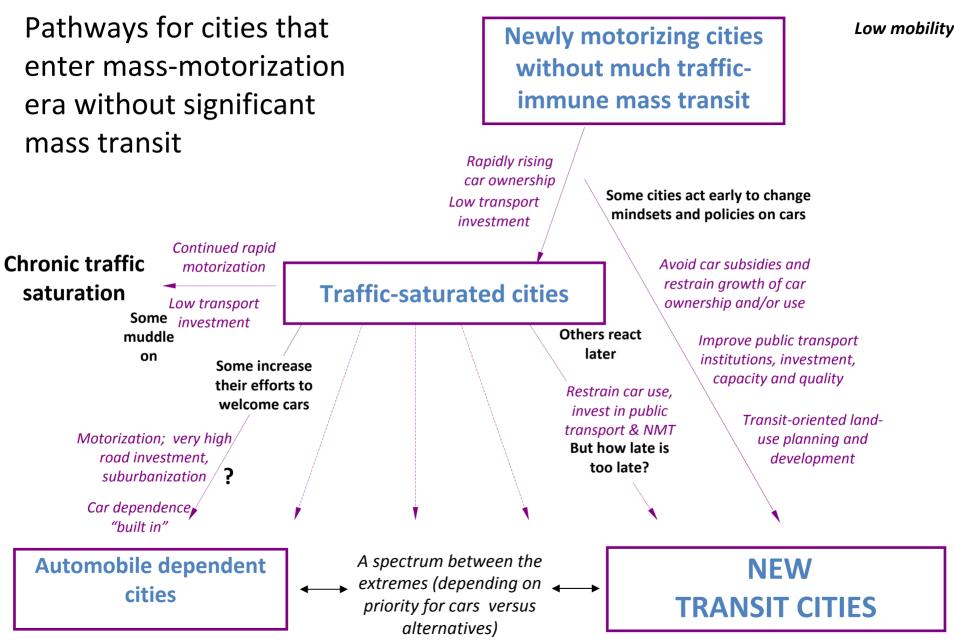
Traffic saturation crises

Key responses resisted not welcomed cars

Private mobility still increased but at slower rate

Public transport mobility increased too, in some cities faster than private!

A change of path



High mobility

NEW Transit Cities

Responses to traffic saturation crises

- Cars as luxury not necessity
- Public transport investments
 AND effort on institutions
 AND spatial priority
- Transit-oriented planning
- Walkability and "placemaking" (places worth saving from traffic!)





Seoul

NEW Transit Cities

Political struggles that changed mindsets NOT just policies

Repeated struggles to overcome objections to these policies "but I need my car!"

Cars are optional! Need to work hard to make sure this stays true (at least for most people, across much of the city)

Europe's new moderately transit-oriented cities

Motorization, economic boom and urban growth in NW Europe from 1950s and most **initially** welcomed cars

But traffic saturation then badly hit medium-sized tram-based cities (worse than large Old Transit Cities)

Some resisted car-dependence better than most (examples: Munich and Stockholm)



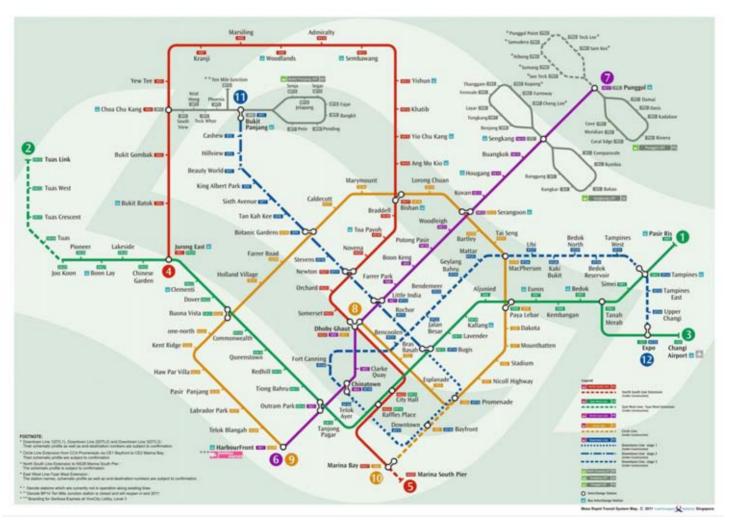
Vienna

Paul Barter, Reinventing Transport

WHEN DID NEW TRANSIT CITIES GET THEIR MASS TRANSIT SYSTEMS?

Singapore

MRT initial system opened 1987



Hong Kong

East Rall Line

MTR lines from **1979**;

Kowloon-Canton Railway (KCR) double-track & electric only from 1983

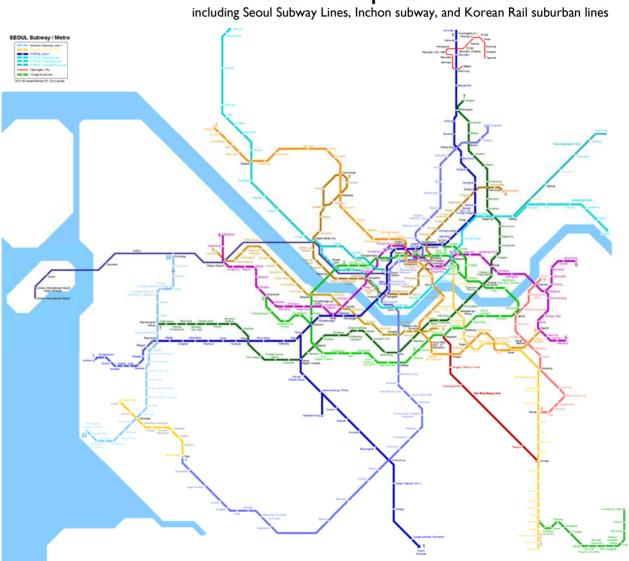
Island Line Lok Ma Chau **Kwun Tong Line** Ma On Shan Line Sheung Shui Tseung Kwan O Line Fanling Tsuen Wan Line **Tung Chung Line** West Rail Line **Light Rail** Ngong Ping 360 Hong Kong rail system 2009 (via Station Wikimedia Commons user Sameboat) Tin Shui Wai Interchange Depot Tai Po Market Kam Sheung Road O Wu Kai Sha Ma On Shan **New Territories** Heng On University Siu Hong Tai Shui Hano Tuen Mun QTai Wo Hau Tsuen Wan West Kwai Hing Tsing Yi Kwai Fong Kowloon Tong Sunny Bay Kowloon Bay Po Lam O'AsiaWorld-Expo Ngau Tau Kok Airpor Yau Ma Tei Disneyland Resort OHung Hom iu Keng Leng Yau Tong LOHAS Park Sai Wan Ho Kennedy Town So Heng Fa Chuen Shau Lantau Island Chai Wan

Seoul

Seoul metropolitan area urban rail lines

Suburban rail line upgrading from **1970s**

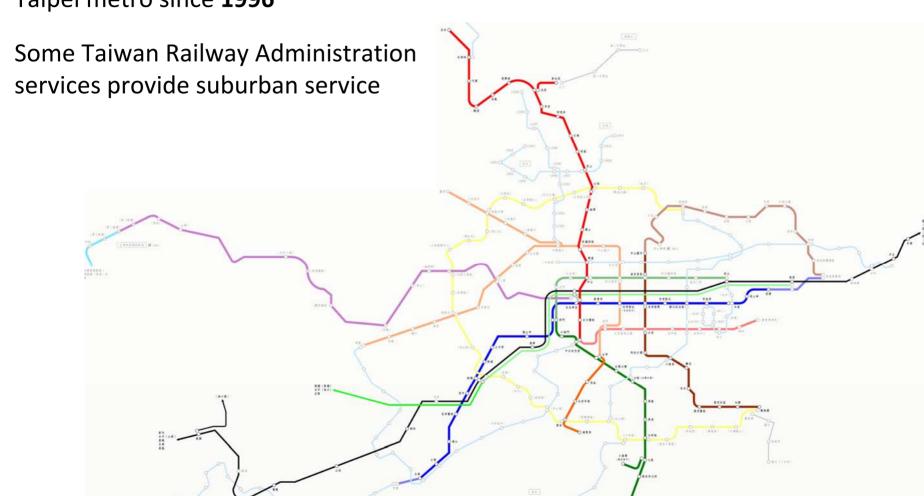
First subway line **1974**, 2nd, 3rd and 4th in 1984-85



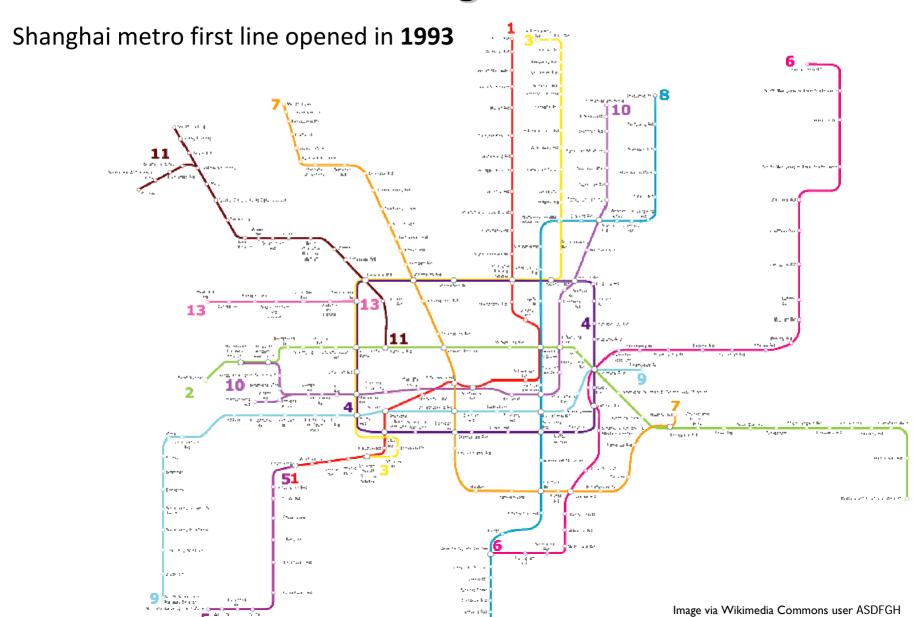
Taipei

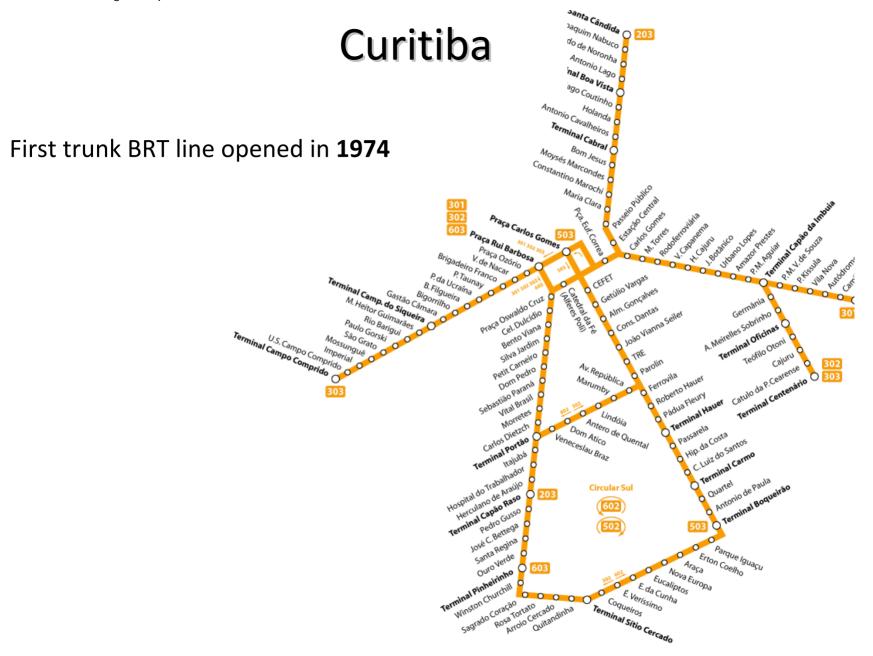
Taipei metropolitan area urban rail 2006 (via Wikimedia Commons user

Taipei metro since 1996



Shanghai





Bogotá

Bogotá's Transmilenio BRT system first phase opened in 2000



Stockholm

Metro first line 1950

Commuter rail small with poor service until major improvements from **1970s** and especially in 80s and 90s

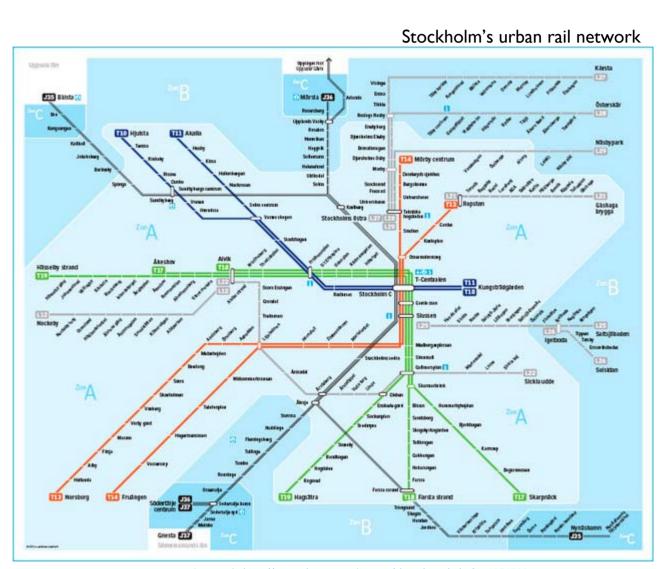


Image via http://www.skyscrapercity.com/showthread.php?t=1354709

WHAT ACTIONS TOOK NEW TRANSIT CITIES FROM TRAFFIC SATURATION TO TRANSIT-ORIENTATION?

Private cars treated as luxury not necessity: local fuel surcharges

Bogotá:

Colombian cities have a 20% surcharge on all gasoline sales

Half of Bogotá's fuel surcharge goes to TransMilenio infrastructure

Seoul has also long had an urban fuel surcharge



Transmilenio in the city centre

Private cars treated as luxury not necessity: vehicle quotas

Singapore's Vehicle Quota System (VQS) with its Certificates of Entitlement (COEs) since 1989

Shanghai vehicle quota with 'vehicle license auction' since 2002

Beijing new vehicle quota uses lottery not an auction

Several other Chinese cities likely to soon follow



Singapore's vehicle quota is more powerful than its congestion pricing



Private cars treated as luxury not necessity: parking supply restraint in city centres

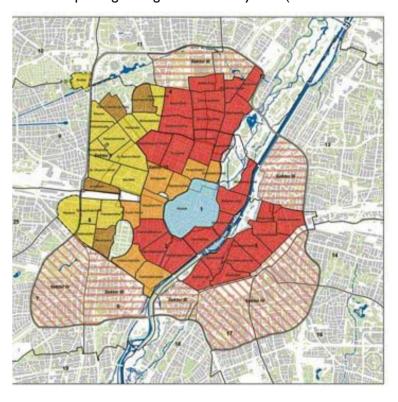
Seoul business districts: parking supply restricted; on-street prices highest band

Many European cities also strongly restrict central parking supply (see ITDP's European Parking U-Turn)

Singapore: CBD parking supply limited (in different ways over the years)

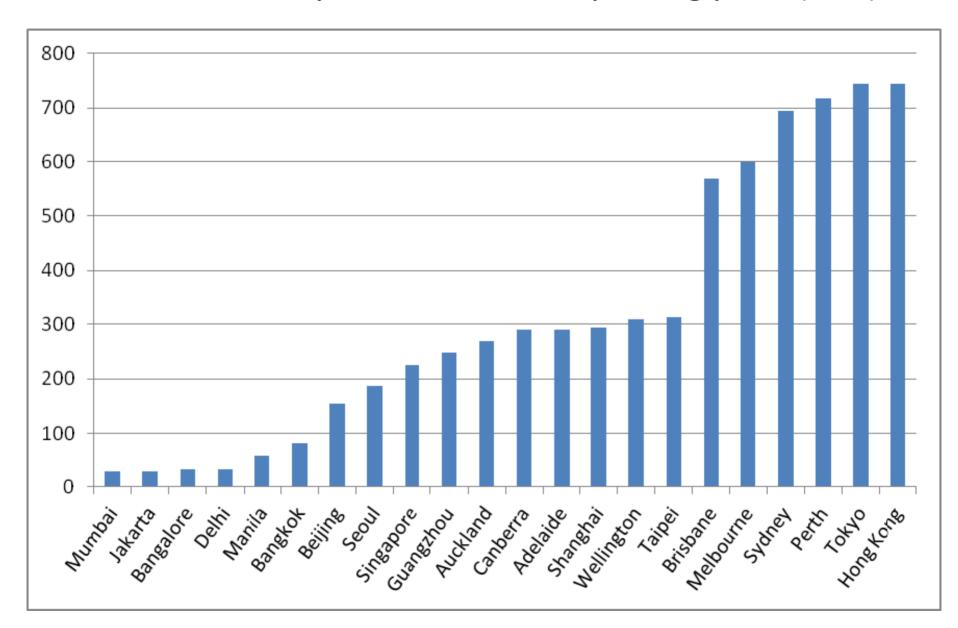
Hong Kong: low parking norms and high market prices charged, even for government parking lots

Munich parking management zones system (source: GIZ-SUTP)



For more on parking policy see http://www.reinventingparking.org

Median monthly unreserved CBD parking price (US\$)



Private cars treated as luxury not necessity: parking policy and car ownership

Hong Kong: tightly restricted parking with housing until 1981

Singapore public housing and most Hong Kong housing: parking charges are unbundled from the price of housing

In most New Transit Cities: limited parking supply and strengthening on-street parking management is de-facto constraint on carownership in older, inner-city areas

Parking in Singapore public housing



Residents pay at least \$\$60 (Rs3000) per month. Visitors pay \$\$1 (Rs50) per hour

Effort on public transport: ... AND organization/institutions

Hong Kong and Singapore: bus regulation strengthened in 1970s.

Area Franchises with service standards

Bus regulatory options (diagram by Paul Barter)

Government takes much responsibility for outcomes



Government takes little responsibility for outcomes

Public monopolies Proactive planning with service contracts

Wellregulated Franchises

Passive franchises

Deregulation

Compatible with ambitious integration



Incompatible with integration



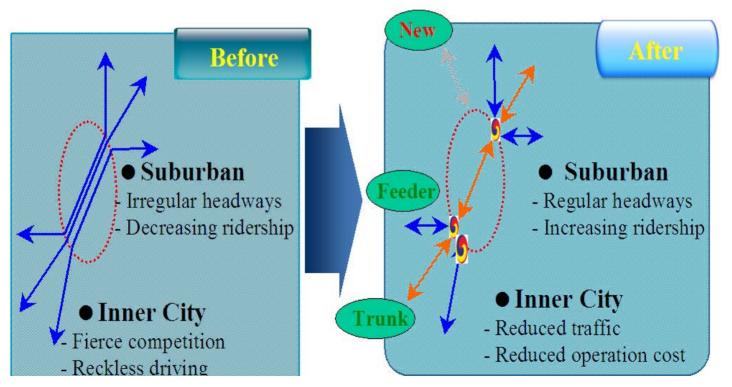
Competition for the market possible

Competition in the market

Effort on public transport: organization/institutions

Stockholm, Munich and Seoul regions:

mixes of public-sector and private operators now under gross cost contracts with incentives improved integrated, planned and scheduled by public agency



Effort on public transport: organization/institutions

Bogotá: Transmilenio public infrastructure/private operations (under competitively tendered gross-cost contracts with incentives)

2. Infrastructure government provident



TRANSMILENIO S.A.

Planning, Management and Control





4. Private Management of Fare Collection



3. Private Management of Operation

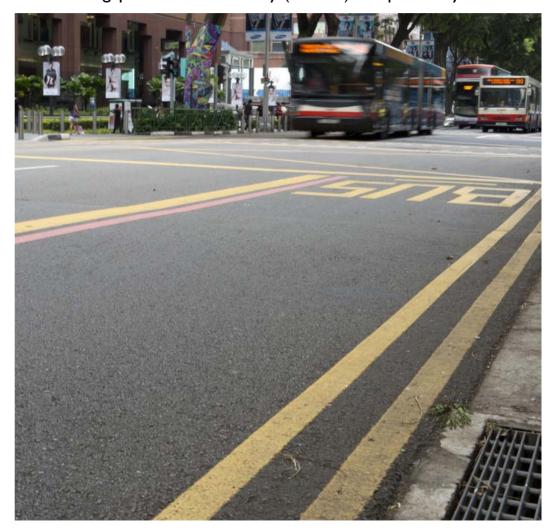


Effort on public transport: spatial priority

Singapore and Hong Kong: traditional bus lanes with quite strong enforcement since 1970s

Munich: program of on-road tram priority yielding 30% operating speed increase

Singapore has both all-day (as here) and peak-only bus lanes



Effort on public transport: spatial priority

Taipei 1990s effort on bus priority throughout inner city

Using median bus lanes

(yes these ARE almost always better then kerbside lanes)





Effort on public transport: spatial priority



Amsterdam





Seoul (by Kim, GC 2007 with permission)

Bogotá

Intensification of key transit-oriented business districts





Shanghai

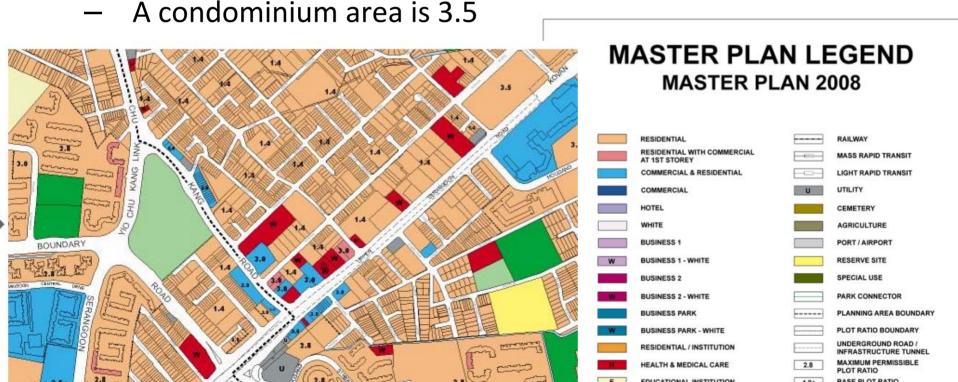
Image credit Flickr user Andy*Enero

Singapore

Allow dense development

Below is a LOW density area in Singapore:

- FAR (FSI) 1.4 for private 'landed properties'
- The HDB public housing is 2.8 or 3.0 in this area



Allow dense development

By early 1990s, Taipei was saturated with cars and especially 2-wheelers

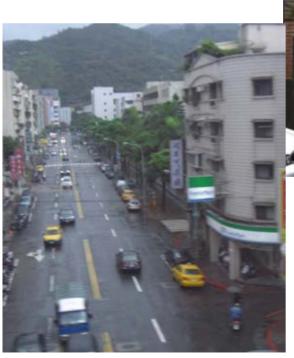
But stayed dense and compact with intense infill and little sprawl

Fertile ground for change of approach in mid-1990s





Avoid car-oriented street width and set back standards





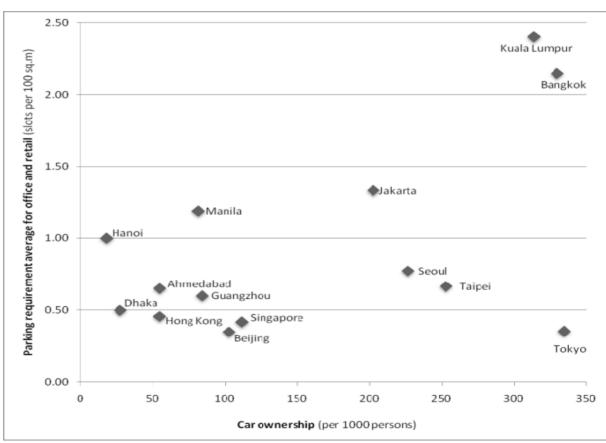
Taipei

Parking standards/norms/minimums:

Keep at low levels (Seoul, HK, Singapore, Shanghai, Taipei, Bogotá); make flexible (Stockholm); switch to maximums (Seoul CBDs, Munich inner city)



Prices in a Hong Kong governmentowned parking structure. HK\$22 per hour = Rs170



Market-based transit-oriented development

Needs excellent transit of course

AND for planning regulations to not stand in the way

Top. 02x656-\$355

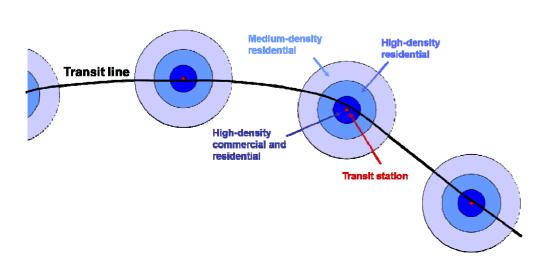
In Bangkok, where planning is very weak, Skytrain has begun to strongly influence real estate development

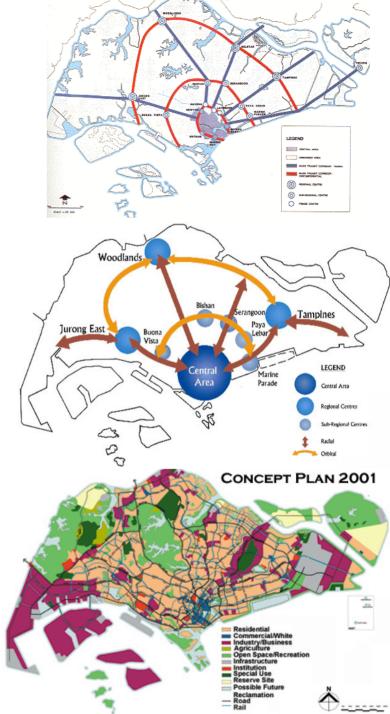


Images source: GIZ-SUTP training materials

Planning led transit-oriented development

For example, Singapore's metropolitan-scale transitoriented planning since 1971





Walkability, "placemaking" and liveable streets

Fill the city with great places to be!
Reward for the 'sacrifice' and often a key part of the politics

Europe's new transit cities are strong on this
Chinese cities increasingly taking this seriously



Shanghai

Walkability, "placemaking" and liveable streets

Seoul

Elevated highway demolished for return of waterway (*Cheonggyecheon*)
Reinstated ground-level crossings
Pedestrian zones, expanded footways, traffic calming, placemaking





Walkability, "placemaking" and liveable streets

Bogotá parking reforms reclaimed public space for people

See Reinventing Parking Blog "Bogotá's Parking Revolution"

Calle 5 in Bogotá, Before and After



Key Messages

NEW Transit Cities seem especially relevant for India's cities

Were faced with challenging circumstances similar to those facing India's cities today

Resisted the **idea** that cars are a necessity and **acted** to make sure cars remained optional