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## **CSE's initiative on NAP-AMR**

**Strategic and Operational Guidance for  
National Action Plan on Antimicrobial Resistance**  
*Focusing on animal and environment aspects*

**National Workshop on Development of National Action Plan on  
Antimicrobial Resistance**  
December 8–9, 2016

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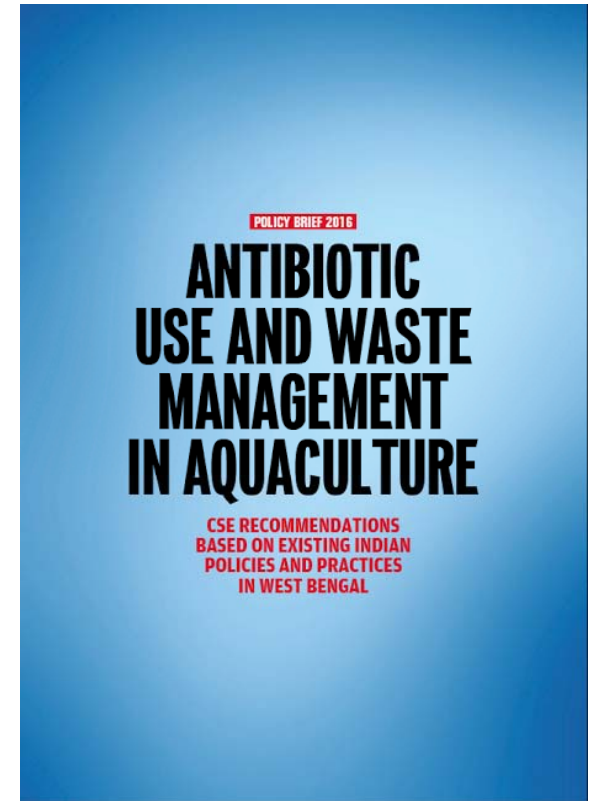
# CSE studies: Antibiotic use in food animals



2010



2014

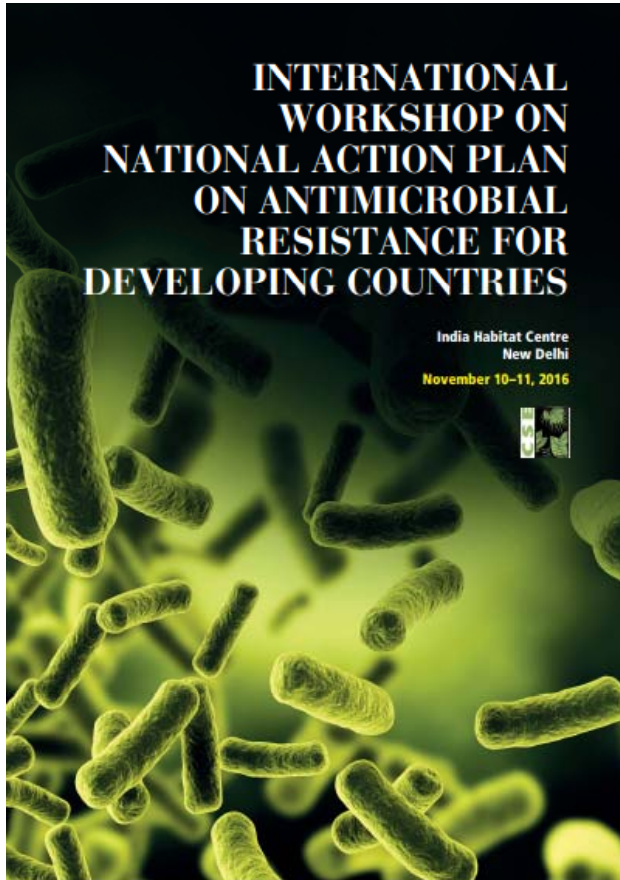


Sept 2016

Residue tested by CSE's Pollution Monitoring Laboratory



# International Workshop on NAP on AMR for Developing Countries



- The workshop brought together regional and national experts from governments, inter-governmental organisations, civil society as well as the scientific community from both human and veterinary sector
  - **Developed countries:** Denmark, Netherlands, Sweden, the UK
  - **Developing countries:** Bangladesh, India, Kenya, Philippines, South Africa, Sri Lanka, Thailand and Vietnam
  - **Global civil society organizations:** ReACT, Institute for Agriculture and Trade Policy, Third World Network
  - Representation from the **WHO** and **OIE** (from the regional level) and the **FAO** (from headquarter and regional level).
  - Sizable representation from stakeholder **Indian government departments** and **scientific institutions**



# Framework of Guidance on NAP-AMR

<b>INTERVENTION AREAS</b>	<b>Policy/Law/Regulations/Standards/Programmes</b>	<b><u>Responsible Antibiotic Use</u></b>			
	<b>Implementation tools-Infrastructure/Capacity/Systems/Resources</b>	Thematic areas			
		Supply of antibiotics	Production Systems		Consumer
			Reduce need for antibiotics	Veterinarians and veterinary services	Farms and Farmers
	<b>Advocacy/Awareness and Education/Training/Curriculum</b>	<b><u>Surveillance of Antibiotic Use and Antibiotic Resistance</u></b>			
		Thematic areas			
		Antibiotic use	Antibiotic resistance	Antibiotic residues	Environmental surveillance
	<b>Record keeping/Database generation/Collation/Dissemination and Research/Survey</b>	<b><u>Environment Management</u></b>			
		Thematic areas			
		Registration/Licensing (based on environment risk assessment)	Biosecurity/Sanitization and Hygiene/Good Manufacturing Practices	Waste management	Research
	<b>Review/Monitoring/Feedback</b>	Short-term (S): <1 yr; Medium-term (M): 1-3 yrs; Long term (L): 3-5 yrs; (S-M-L): continues throughout			



# Responsible antibiotic use

## Supply of antibiotics

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Policy/Law/  
Regulations/  
Standards/  
Programmes

- **Assessment of existing laws** and regulatory framework before formulation of new laws (S)
- **National policy and regulatory framework on responsible antibiotic use** with focus on (S):
  - **Approval and authorisation of antibiotics** for animals
  - Standard treatment guidelines for treating animals
  - **Ban/phase off non-therapeutic use** such as for mass disease prevention and growth promotion
  - **Restricting use of critically important antibiotics** for humans
  - Antibiotic use under **supervision** and **prescription**
  - Mitigating **livelihood impact on small holder farmers**



# Responsible antibiotic use

## Supply of antibiotics

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### Policy/Law/ Regulations/ Standards/ Programmes

- Regulation to **restrict antibiotics in animal feed and premix**, registration of feed and premix, prescription and use of only registered products (S)
- Regulation on **import of feed, feed premix and antibiotics** for animal use (S)
- **Labelling law for feed, premix** (S)
- **Labelling law for antibiotics** for specie-specific use (S)
- Regulation on **online marketing** and **direct distribution** of antibiotics, premix, antibiotic feed or any other products with antibiotics (S)
- Law to ensure **licensing of manufacturer, distributor and sellers** of antibiotics, feed, premix and other inputs (S)
- Law to ensure **prescription sale**, including penalty for unauthorized sale (S)
- Plan to **set reduction targets** for antibiotic use by a certain date and with a review process (S)



# Responsible antibiotic use

## Supply of antibiotics

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Implementation  
tools -  
Infrastructure/  
Capacity/  
Systems/  
Resources

- **Authority for approving veterinary drugs** and market authorization (S)
- Systems to enable **data collection of antibiotic production, sale and import** (M)
- Necessary enforcement systems through agencies, customs, infrastructure, human resource including those required for auditing/inspecting companies providing inputs (e.g. feed), ensuring prescription sale etc.(M)

Advocacy/  
Awareness  
and Education/  
Training/  
Curriculum

- **Awareness and training of regulators, customs officials, distributors and sellers** to ensure approved sale, documentation etc. (S-M-L)

Record keeping/  
Database  
generation/  
Collation/  
Dissemination  
and Research/  
Survey

- National online **database of licensed antibiotic producer, importer, seller, defaulters** (S)
- Online national/regional/sub-regional **database on antibiotic production, sale, import** (M)
- **Online dissemination** of updated policy, regulation and data including list of approved and unapproved antibiotics (S)
- **Annual report** of antibiotic sale correlated with consumption and resistance data (M)



# Responsible antibiotic use

## Reduce need for antibiotics

Policy/Law/  
Regulations/  
Standards/  
Programmes

- **Develop guidelines for biosecurity (S)**
  - Plan/programme for internal and external biosecurity and its enforcement
  - Programme to **support small-holder farmers** to implement biosecurity
- **Programme to research, develop, promote access to alternatives** such as vaccination, probiotics etc. (S)
- Plan for research and development of appropriate animal breeds (S)

Implementation  
tools -  
Infrastructure/  
Capacity/  
Systems/  
Resources

- Develop **systems to ensure adoption and implementation of appropriate biosecurity** measures at the farm level (M)
- **Systems to register antibiotic free alternative products** and their use (S)
- Support to programmes on development and adoption of vaccines (M)
- Investment and research in development of appropriate animal breeds (M)





# Responsible antibiotic use

## Reduce need for antibiotics

Advocacy/  
Awareness  
and Education/  
Training/  
Curriculum

- **Awareness and training** of farmers, registered practitioners, veterinarians and other stakeholders on **need for biosecurity, judicious antibiotic use** and importance of alternatives (S-M-L)

Record keeping/  
Database  
generation/  
Collation/  
Dissemination  
and Research/  
Survey

- National online **database for approved and unapproved vaccines and other alternatives** (S)
- A **list/database/rating of farmers/producers successfully adopting biosecurity** and using alternatives and not antibiotics (M)

Review/  
Monitoring/  
Feedback

- Periodic review of use and success of alternatives, with reference to antibiotic use and resistance data at the farm / sub-regional / regional / national level (S-M-L)



# Responsible antibiotic use

## Veterinarians and veterinary services

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Policy/Law/  
Regulations/  
Standards/  
Programmes

- Law for **licensing / registration of veterinarians** (S)
- Law to **delink antibiotic prescription and incentives** (S)
- Programme for **accessible, affordable and quality diagnostic services** to support judicious use of antibiotics (S)
- Programme for targeted, livestock specific veterinary services to provide free advisory services to farmers (M)

Implementation  
tools -  
Infrastructure/  
Capacity/  
Systems/  
Resources

- Set up **licensing authority for veterinarians** and those involved in fisheries (S)
- Develop **capacity and infrastructure** to ensure veterinary diagnostic services (M)
- Develop system to **dis-incentivize** antibiotic prescription by veterinarian (S)



# Responsible antibiotic use

## Veterinarians and veterinary services

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Advocacy/  
Awareness  
and Education/  
Training/  
Curriculum

- **Awareness, training and education of veterinarians** (S-M-L)
- Necessary **AMR focus in curriculum** and continuous professional medical education (S-M-L)

Record keeping/  
Database  
generation/  
Collation/  
Dissemination  
and Research/  
Survey

- **National online database of registered veterinarians**, and those who prescribe more antibiotics and without testing (M)
- An updated list of diagnostic services available (S)

Review/  
Monitoring/  
Feedback

- Periodic monitoring of records at veterinary levels (S-M-L)



# Responsible antibiotic use

## Farms and Farmers

Policy/Law/  
Regulations/  
Standards/  
Programmes

- Law for **licensing and monitoring of commercial farms** and farmers based on country-level scenario) (M)
- Programme to **incentivize/dis-incentivize farmers** based on extent of antibiotic use (S)

Implementation tools -  
Infrastructure/  
Capacity/ Systems/  
Resources

- Set up **licensing authority** for farms and registration of farmers (S)
- Enabling **system to dis-incentivize/incentivize antibiotic use** at farm level (M)

Advocacy/ Awareness  
and Education/  
Training/ Curriculum

- **Targeted education** on AMR and judicious antibiotic use for farmers (S-M-L)
- Farmer training in **agro-ecological/alternative/participatory farming practices** (S-M-L)

Record keeping/  
Database generation/  
Collation/  
Dissemination  
and Research/  
Survey

- **National database of registered farms and farmers** including those who are non-compliant or use more antibiotics (M)

Review/ Monitoring/  
Feedback

- Periodic monitoring of records at farm levels (S-M-L)



# Responsible antibiotic use

## Consumers

Policy/Law/  
Regulations/  
Standards/  
Programmes

- **Labelling law** for food from animals produced with or without antibiotics (S)

Implementation tools  
-Infrastructure/  
Capacity/ Systems/  
Resources

- **Systems to ensure compliance** of labelling laws (S)

Advocacy/ Awareness  
and Education/  
Training/ Curriculum

- **Consumer awareness** on antibiotics in food and AMR, labelling of food from animals raised without antibiotics and role of sustainable diets (S-M-L)
- **Awareness and promotion of Institutional procurement of food** raised without antibiotics (such as through a **score card system** used to incentivize/disincentivize food procurement) (S-M-L)

Record keeping/  
Database generation/  
Collation/  
Dissemination  
and Research/ Survey

- Public database of farmers/producers raising farm animals without antibiotic use (M)
- Database of farmers/producers not in compliance to labelling laws (M)

Review/ Monitoring/  
Feedback

- Periodic assessment of initiatives with those of antibiotic use data (S-M-L)



# Environment management

## Registration/Licensing

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Policy/Law/  
Regulations/  
Standards/  
Programmes

- **Policy on registration** of farms, factories, slaughter houses, wet markets, processing units, feed manufacturers, health care facilities, veterinary care facilities (S)
- **Siting guidelines and licensing** for farms, factories, slaughter houses, wet markets, processing units, feed manufacturers, health care facilities, veterinary care facilities (S)
- **Policy on environment risk assessment** for registration and renewal of antibiotics for humans and animals (M)

Implementation  
tools -  
Infrastructure/  
Capacity/  
Systems/  
Resources

- **Regulatory system for enforcement** of laws, ensuring compliance with adequate funding and capacity (M)
  - Small producers to be facilitated through required measures
- **Tool for environmental risk assessment** for siting, registration and renewal of antibiotics (S)



# Environment management

## Registration/Licensing

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Advocacy/  
Awareness  
and Education/  
Training/  
Curriculum

- **Sensitise** regulators, industry and farmers (S)
  - Inclusion of environment management in antibiotics awareness week
- **Build capacity** of regulators (S)
- Development of customised material for awareness and training (S)

Record keeping/  
Database  
generation/  
Collation/  
Dissemination  
and Research/  
Survey

- **Public database** of licensed farms, factories, human and veterinary healthcare settings (S)

Review/  
Monitoring/  
Feedback

- Comprehensive review framework for policy/regulations and standards (S-M-L)



# Environment management

## Biosecurity/Sanitation & Hygiene/Good Manufacturing Practices

Policy/Law/  
Regulations/  
Standards/  
Programmes

Implementation tools  
-Infrastructure/  
Capacity/ Systems/  
Resources

Advocacy/ Awareness  
and Education/  
Training/ Curriculum

Record keeping/  
Database generation/  
Collation/  
Dissemination  
and Research/ Survey

Review/ Monitoring/  
Feedback

- **Development of guidelines, best practices** for farms, factories, slaughter houses, wet market, health care facilities, veterinary care facilities (S)
- **Regulatory system for enforcement of laws**, ensuring compliance with adequate funding and capacity (M)
- **Adopt progressive pathways** to improve management (S-M-L)
- Develop **incentives and disincentives for compliance** including performance benchmarks and rating system (such as through pond and farm health cards) (S)
- **Training and hand-holding** on biosecurity (S)
- **Sector-specific manuals and guidelines** on progressive management pathways to improve environment management (M)
- Inclusion of biosecurity in **farmer-field school curriculum** or similar such approaches (S)
- **Database on biosecurity compliance** performance/ rating system (depending on local circumstances decision on public disclosure can be made) (M)
- Review of progressive pathways to improve biosecurity management (S-M-L)





# Environment management

## Waste Management

Policy/Law/  
Regulations/  
Standards/  
Programmes

- **Standards for antibiotic residues in effluent** and **solid waste** from industries, sewage treatment plants, farms, health care facilities, processing units, slaughter houses (S)
- **Standards on microbial quality for effluent** and **solid waste** discharge from farms, industry, meat processing, slaughter house, health-care facilities (S)
- **Policy on Extended Producers Responsibility** for expired antibiotics (S)

Implementation tools  
-Infrastructure/  
Capacity/ Systems/  
Resources

- **Standard Operating Procedures (SOPs) on waste management** for industries, sewage treatment plants, farms, health care facilities, processing units, slaughter houses, wet market, feed manufacturers (S)
- **Regulatory system for enforcement of laws**, ensuring compliance with adequate funding and capacity (M)

Advocacy/ Awareness  
and Education/  
Training/ Curriculum

- Stakeholder **training on waste management guidelines and SOPs** (S)

Record keeping/  
Database generation/  
Collation/  
Dissemination  
and Research/ Survey

- **Online database** on waste discharge quality, rating system, compliance/non-compliance (M)

Review/ Monitoring/  
Feedback

- Development of **success/failure indicators/milestones** as part of review framework (M); Compliance status with review framework (S-M-L)



# Environment management

## Research

Policy/Law/  
Regulations/  
Standards/  
Programmes

- Assessment of situation/ knowledge on residues and AMR bacteria in effluents & wastes for policy making and regulations (S)
- **Programme** for developing and promoting **innovation in environmental monitoring** (S)

Implementation  
tools -  
Infrastructure/  
Capacity/  
Systems/  
Resources

- Development and adoption of **test protocols** (S)
- **Research on waste treatment technology** wrt resistant bacteria, genes, APIs (S-M-L)
- **Research on transmissions pathways of AMR** among different environment compartments including human, animal and agriculture for prioritizing intervention (S-M-L)
- **Cost-benefit analysis** to assess socio-economic implications of antibiotics use (M)
- Documentation of best practices (M)



# Environment management

## Research

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Advocacy/  
Awareness  
and Education/  
Training/  
Curriculum

- Survey of existing **knowledge, attitude and practice** at ground level (S)
- Stimulation of **international collaboration on research** related to AMR (M)

Record keeping/  
Database  
generation/  
Collation/  
Dissemination  
and Research/  
Survey

- **Centralised database** on ongoing research/ research output (S)
- **Sharing data** on an international platform (for e.g., Global Environment Monitoring System) (S-M-L)

Review/  
Monitoring/  
Feedback

- Review of research agenda for future policy and practice (S-M-L)



# Review of NAPs on Antimicrobial Resistance: need for greater environmental focus

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- CSE reviewed the AMR NAPs of different countries with reference to the efforts to address environmental spread of AMR
- Review suggests that most countries
  - Underscore **the importance of inspection, prevention and control, and bio-security**
  - However, **specific measures** to tackle waste from pharmaceutical or food animal production settings **is not common**
- Environmental dimension gets greater mention in NAPs of developed countries.
  - Canada, US and UK outline need for research-based data to understand the mechanism and routes of environmental dissemination of AMR.
  - Switzerland underscores the need for monitoring antibiotics in farmyard manure, soil and water.
  - Netherlands stresses on monitoring manure and waste water from health facilities, treatment plants and residential areas.
  - Japan emphasizes on researching surveillance of resistant bacteria as well as residues in aquatic and terrestrial environment.
  - Sweden talks about controlling pharmaceutical waste



# Surveillance of antibiotic use and resistance

## Antibiotic use

Policy/Law/  
Regulations/  
Standards/  
Programmes

- Assessment of existing laws before formulation of new laws (S)
- Legal provision to obtain **farm-level antibiotic use data** (S)
- Regulation to ensure **prescription audit** of veterinarians/authorized practitioners (M)

Implementation  
tools -  
Infrastructure/  
Capacity/  
Systems/  
Resources

- **Systems to enable collection and collation of farm-level antibiotic use data** (M):
  - Harmonized system for data collection and analysis
  - Ensure farmer's responsibility to provide data
  - Factor-in priority markets/sectors

Advocacy/  
Awareness  
and Education/  
Training/  
Curriculum

- **Awareness campaigns for farmers** for self-policing and keeping records (S-M-L)
- **Awareness campaigns for vets** to prescribe antibiotics judiciously and keep records (S-M-L)
- Training programme on documentation for farmers and veterinarians (S)
- **Training needs assessment** of those conducting surveillance, development of training material etc. for data collection and management followed by enabling environment to collect data (S)
- Advocacy at community/ institutional level based on antibiotic use data reports (S-M-L)



# Surveillance of antibiotic use and resistance

## Antibiotic use

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Record keeping/  
Database  
generation/  
Collation/  
Dissemination  
and Research/  
Survey

- **Online systems** for collating and analyzing **prescription data** and **farmer use data**. This should include antibiotics and classes, weight as unit, total antibiotic consumption in different food sector, therapeutic and non-therapeutic use (M)
- **Surveys at farm level** for data collection across different sectors (M)
- Setting up of **data standards**, ensuring the **quality assurance of data** (S)
- Establishment of **national repository**, publishing of annual reports and public dissemination of data to ensure transparency (M)

Review/  
Monitoring/  
Feedback

- Periodic review and mapping of data on antibiotic use, resistance and residue as part of integrated surveillance for continued advocacy, awareness and future policy and practice (S-M-L)



# Surveillance of antibiotic use and resistance

## Antibiotic resistance

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Policy/Law/  
Regulations/  
Standards/  
Programmes

- **National AMR surveillance programme** to monitor resistance in animals and food from animals across all sectors (S)
- Law compelling farmers and food processors to **provide samples for analysis** and share their internal data on resistance (S)
- Establish ambitious and achievable **resistance reduction targets** (S)

Implementation  
tools -  
Infrastructure/  
Capacity/  
Systems/  
Resources

- Commission an **expert advisory group/steering committee** to decide on key elements such as networking experts/labs, develop, terms of reference, priorities, linkages and international collaboration (S)
- Identify, establish and strengthen **national reference laboratories** who decide upon standards, protocols, organisms, data management mechanisms ( M):
  - Ensure quality and harmonization with national/international data and establish linkages with resistance in humans and environment
  - Enable collaboration across labs to provide support, build access to WHO, FAO and OIE labs



# Surveillance of antibiotic use and resistance

## Antibiotic resistance

Implementation  
tools -  
Infrastructure/  
Capacity/  
Systems/  
Resources

- Develop and strengthen **lab infrastructure, professional capacity, standardization of sample collection and testing protocols** and assure quality both internally and externally through External Quality Assurance Scheme. (M) -sector specific; (L) - integrated quality assurance
- Ensure **surveillance systems for harmonization across all sectors** such as animal, human and environment. Integrated surveillance could begin with a pilot initiative (S-M-L)

Advocacy/  
Awareness  
and Education/  
Training/  
Curriculum

- Awareness campaigns on **importance and need of resistance surveillance** across stakeholders (S-M-L)
- **Training needs assessment** for those conducting surveillance (S)
- Development of training material and protocols for resistance data collection and management followed by enabling environment for resistance surveillance (S)
- **Capacity building and training programmes** including integrated programs with the WHO,FAO,OIE collaborating centers (M)
- Advocacy at community and institutional level based on antibiotic resistance data reports (S-M-L)





# Surveillance of antibiotic use and resistance

## Antibiotic resistance

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Record keeping/  
Database  
generation/  
Collation/  
Dissemination  
and Research/  
Survey

- Data collection, collation and analysis at **regional and sub-regional level** from laboratories, food processors, imported food and those generated from surveys at farm-level (S-M-L)
- **Correlation** with antibiotic use and residue data (S-M-L)
- Development of an **online integrated information system** and publishing of annual reports and public dissemination of data to ensure transparency (M)
- Develop **early warning system** (S)

Review/  
Monitoring/  
Feedback

- Periodic review and mapping of data on antibiotic use, resistance and residue as part of integrated surveillance for continued advocacy, awareness and future policy and practice (S-M-L)



# Surveillance of antibiotic use and resistance

## Antibiotic residues

Policy/Law/  
Regulations/  
Standards/  
Programmes

- National **antibiotic residue monitoring policy/programme** in food from animals (S)
- **Standards for antibiotic residues** in food from animals such as chicken, eggs, milk, fish (S)

Implementation  
tools -  
Infrastructure/  
Capacity/  
Systems/  
Resources

- Develop **comprehensive residue monitoring framework** which enables surveillance of approved and unapproved antibiotic use (S)
  - Export oriented residue monitoring framework could be considered for adaptation based on domestic antibiotic use
- Ensure **availability of funds, infrastructure, resources** for data collection (S)

Advocacy/  
Awareness  
and Education/  
Training/  
Curriculum

- Awareness campaigns on **importance and need of residue monitoring** (S-M-L)
- **Training needs assessment** for those conducting surveillance (S)
- Development of training material and protocols for residue testing and data management followed by enabling environment (S)
- **Capacity building** and training programmes (M)
- Advocacy at community/institutional level based on antibiotic residue

Centre for Science and Environment **data reports (S-M-L)**



# Surveillance of antibiotic use and resistance

## Antibiotic residues

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Record keeping/  
Database  
generation/  
Collation/  
Dissemination  
and Research/  
Survey

- Data collection, collation and analysis at **regional and sub-regional level** from laboratories, food processors, imported food and those generated from surveys at farm-level (S-M-L)
- **Correlation** with antibiotic use and resistance data (S-M-L)
- Development of an **online integrated information system** and publishing of annual reports and public dissemination of data to ensure transparency (M)

Review/  
Monitoring/  
Feedback

- Periodic review and mapping of data on antibiotic use, resistance and residue as part of integrated surveillance for continued advocacy, awareness and future policy and practice (S-M-L)



# Surveillance of antibiotic use and resistance

## Environmental surveillance

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Policy/Law/  
Regulations/  
Standards/  
Programmes

- **National AMR surveillance programme** to monitor resistance in environment (S)
- **Regulation on antibiotic residues in effluent and waste** from industries and farms (S)
- **Standards for waste discharge** from farms, slaughter houses, animal food processing industry, pharmaceutical industry and healthcare settings (S)

Implementation  
tools -  
Infrastructure/  
Capacity/  
Systems/  
Resources

- **Monitoring and surveillance framework** including monitoring of antibiotic residues and AMR in indicator bacteria in environment, farms, factories, slaughter house, wet market, processing unit, health care facilities, vet care facility (prioritization based on ground realities) (M)
- Assess **infrastructure needs**, accordingly build/strengthen appropriate infrastructure and capacity (M)
- Develop **systems to adapt, standardize, compare data** across countries (M)



# Surveillance of antibiotic use and resistance

## Environmental surveillance

Advocacy/  
Awareness  
and Education/  
Training/  
Curriculum

- Awareness campaigns on **importance and need of environmental surveillance** across stakeholders (S-M-L)
- **Training needs assessment** for those conducting surveillance (S)
- Development of training material, protocols and data management (S)
- **Capacity building and training** programme (including at university level) (M)
- Training of **peer/participatory monitoring systems** (M)
- Advocacy at community/institutional level based on surveillance data reports (S-M-L)

Record keeping/  
Database  
generation/  
Collation/  
Dissemination  
and Research/  
Survey

- Data collection, collation and analysis at **regional and sub-regional level** (S-M-L)
  - Selection of sentinel sites to begin with
- **Correlation** with animal antibiotic use and AMR data (S-M-L)
- Development of an **online integrated information system** and publishing of annual reports and public dissemination of data to ensure transparency (M)
- Develop **early warning system** (S)

Review/  
Monitoring/  
Feedback

- Periodic review and mapping of data with antibiotic use and resistance in animal and human for continued advocacy, awareness and future policy and practice (S-M-L)



**Thank you!**

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